Road Maintenance Referendum



Levy

- In 2006, The State of Wisconsin placed limits on the amount a Town can levy.
- The only levy increase a Town is allowed each year is the percentage of "net new construction"
- Need to ask for approval from taxpayers through a referendum to increase tax levy when the Town is over 3,000 residents.
- Less than 3,000 residents the Town Board can adopt a resolution supporting the increase when approved by a majority in a special town meeting.

Previous Town Levies

- 2019 Municipal Levy
 - Levy increase of \$79,910 for the main purpose of road improvements.
 - Mill rate was increased

15.9% to \$2.04

- 2020 Municipal Levy
 - Levy decrease of \$41,864 was approved by the Taxpayers.
 - Mill rate was decreased

9.3% to \$1.85

- 2021 Municipal Levy
 - Levy increase of \$286,231 for the main purpose of road improvements.
 - Mill rate was increased

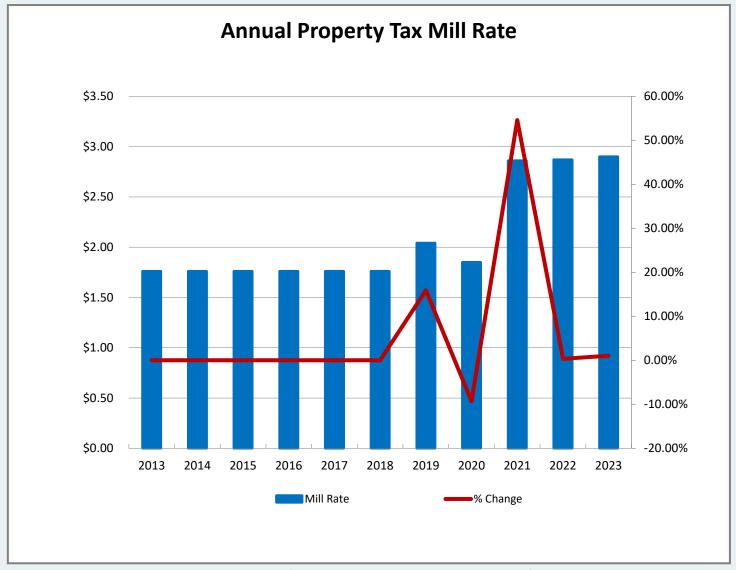
54.6% to \$2.86

- 2022 Municipal Levy
 - Levy increase of \$14,826 based on the rate of new construction and assessed valuation.
 - Mill rate was increased

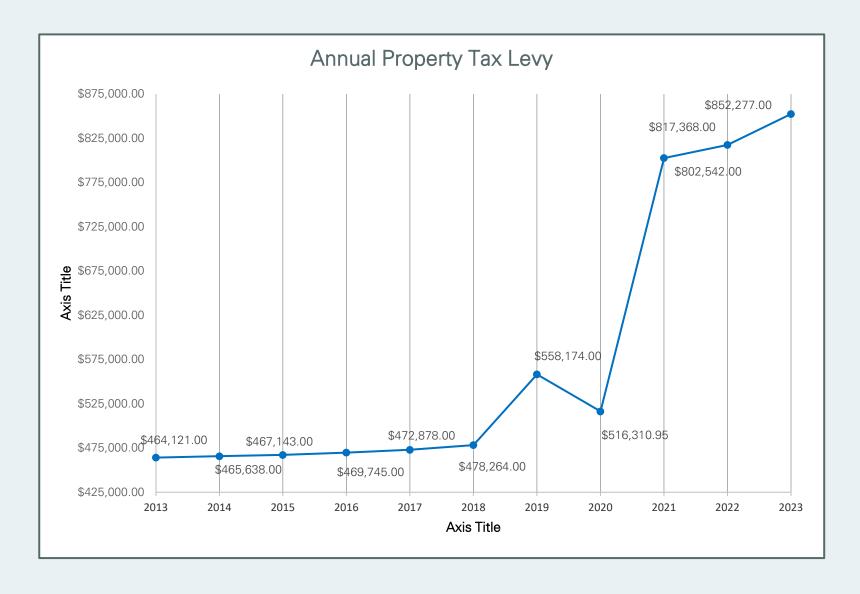
.3% to \$2.87

- 2023 Municipal Levy
 - Levy increase of \$17,956 based on the rate of new construction and assessed valuation along with prior years unused levy carried forward from 2019 (\$8,071).
 - Mill rate was increased

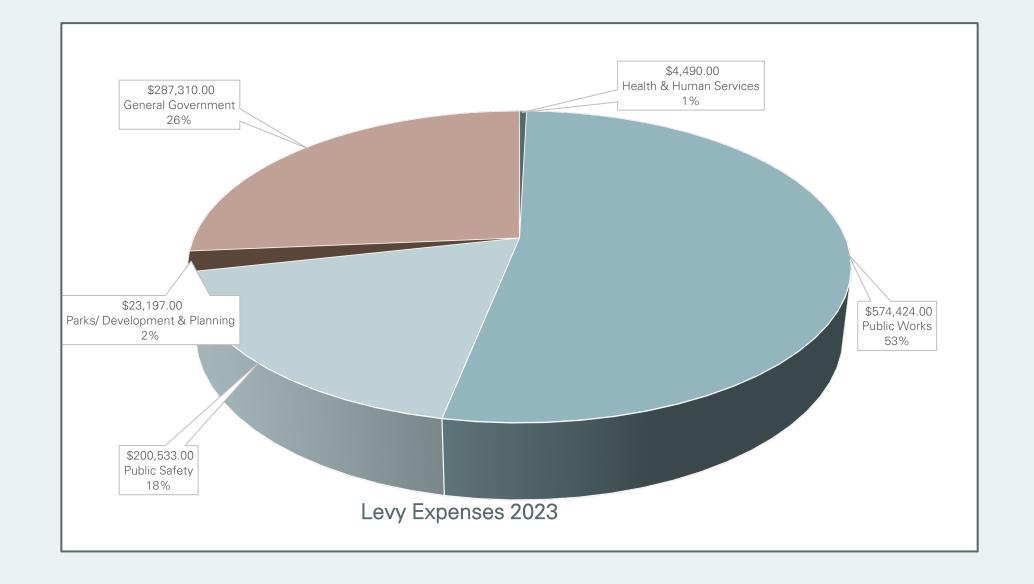
1.05% to \$2.89



Mill Rate comes into play for property tax purposes for the calculation: assessed, taxable property value x mill rate ÷ 1,000 = approx. property tax amount



Tax Levy = total amount of funds a local government may collect



Divided levy expenses for 2023

Why a Referendum?

- A low spending Town at the time the levy limit caps forced the Town to remain a low spending Town with a limited ability to increase taxes to match the inflating monetary demands.
 - i.e. road construction, road maintenance, fuel, vehicle maintenance, salaries, and utilities.
- Increased supply and labor costs, coupled with higher road maintenance costs are at a much higher rate than what the Town's current levy can cover.



Town roads

• Total of 63.13 miles in 2023

41.81 miles Seal Coated

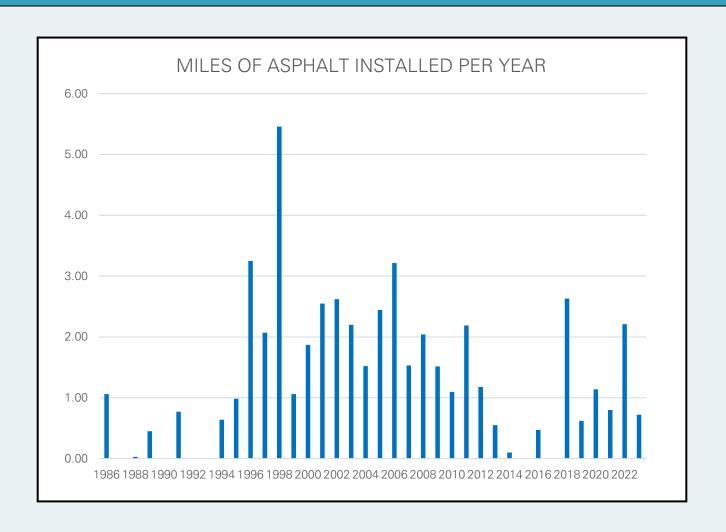
9.92 miles Hot Mix Asphalt surface

○ 8.5 miles Scrub Seal/Slurry

o 2.9 miles Gravel

• 47.1% of the Town roads have a PASER rating of 6 (Good) or higher

Town roads



Town road budget

Public Works

Capital Highway Outlay

53235 · Highway Construction

53236 · Road Maintenance & Repair

Total

2019	2020	2021	2022	2023	2024*
272,865.14	186,203.72	358,913.14	464,003.84	271,702.18	461,344.00
33,618.13	22,624.58	24,625.14	37,881.92	42,823.97	30,000.00
306,483.27	208,828.30	383,538.28	501,885.76	314,526.15	491,344.00

^{*}Budgeted values

Town road life cycle

Total Miles of Paved Roads Total Miles of Stripped Roads	60 25			
Road Stripping		-	Number of Applications / 30 YRS 6	Required Miles per Year 5
Crack Sealing Spray Patching		3	3 6	6 12
GSB-88 Chip Sealing		10 10	1 1	2 2
Pulverize/Repave Shouldering Gravel Lift		30	1	2
Shouldering		10	2	4

Town roads future costs

Road Stripping	Required Miles per Year 5	Approx Cost 2024 / Mile \$ 2,300	2024 Budget \$ 11,500	% 2025 Markup Budget 7 \$ 12,305	% Markup 2026 Budget 7 \$ 13,166	% Markup 2027 Budget 7 \$ 14,088	% Markup 2028 Budget 7 \$ 15,074	% 2029 Markup Budget 7 \$ 16,129
Crack Sealing Spray Patching	6 12	\$ 9,811 \$ 3,396		10 \$ 64,753 7 \$ 43,605	10 \$ 71,228 7 \$ 46,657	10 \$ 78,351 7 \$ 49,923	10 \$ 86,186 7 \$ 53,418	10 \$ 94,804 7 \$ 57,157
Chip Sealing GSB-88	2 2	\$ 22,758 \$ 16,754		10 \$ 50,068 10 \$ 36,859	10 \$ 55,074 10 \$ 40,545	10 \$ 60,582 10 \$ 44,599	10 \$ 66,640 10 \$ 49,059	10 \$ 73,304 10 \$ 53,965
Pulverize/Repave Shouldering Gravel Lift	2	\$ 165,911 \$ 15,000 \$ 19,695		10 \$ 365,004 5 \$ 31,500 5 \$ 41,360	10 \$ 401,505 5 \$ 33,075 5 \$ 43,427	10 \$ 441,655 5 \$ 34,729 5 \$ 45,599	1 \$ 446,072 5 \$ 36,465 5 \$ 47,879	10 \$ 490,679 5 \$ 38,288 5 \$ 50,273
Shouldering	4	\$ 9,847	\$ 39,388	5 \$ 41,357	5 \$ 43,425	5 \$ 45,597	5 \$ 47,876	5 \$ 50,270
(4) Culvert Replacement			\$ 16,000	10 \$ 17,600	10 \$ 19,360	10 \$ 21,296	10 \$ 23,426	10 \$ 25,768
(2) Wedge Patching			\$ 10,000	10 \$ 11,000	10 \$ 12,100	10 \$ 13,310	10 \$ 14,641	10 \$ 16,105
		Total	\$ 656,742	\$ 715,410	\$ 779,563	\$ 849,728	\$ 886,735	\$ 966,743
Road Budget		shortfall	\$ 461,344 (\$195,398)	0.3 \$ 462,728 (\$252,682)	0.3 \$ 464,116 (\$315,446)	0.3 \$ 465,509 (\$384,219)	0.3 \$ 466,905 (\$419,830)	0.3 \$ 468,306 (\$498,437)

Town road current 5-year plan

	202	24				20)25			2026				2	027			2	028	
	Road	From	To N	/liles		Road	From To	Miles		Road From To		Miles		Road	From To	Miles		Road	From To	Miles
Crack Sealing					Crack Sealing	200th st	cty rd f 120th av	re 2	Crack Sealing	70th ave cty rd m 21	8th st	0.97	Crack Sealing	248th st	cty rd m 100th ave	2.33	Crack Sealing	ravine dr	tn rd 51 town line	1.01
						110th ave	cty rd y 210th st	2		84th ave 233rd st 24	0th st	1.07			Total	2.33		60th ave	cty rd m 210th st	1.01
							Total	4			th ave	0.59						60th ave	220th st 240th st	1.8
										То	tal	2.63							Total	3.82
Spray Patching	horse lake In	cty rd Y	200th st	1.04	Spray Patching	210th st	70th ave 60th ave	1.02	Spray Patching	89th ave 217th st cty	rd mm	0.23	Spray Patching	248th st	cty rd m 100th ave	2.45	Spray Patching	sand lake li	n termini cty rd y	0.67
	120th ave	216th st		1.5		218th st	60th ave cty rd m			88th ave 217th st cty				82nd ave	247th st 248th st	0.17		117th ave		0.4
	view lane	cty rd f		0.56		68th	218th st termini	0.79		86th ave 217th st 84		0.35		83rd ave	247th st 248th st	0.13		200th st	cty rd f 120th ave	
	105th ave	view lane		0.16		230th ave	town line termini	0.51		217th st 84th ave 90		0.76		247th st	82nd ave 83rd ave	0.13			cty rd y 210th st	2.04
	100th ave	termini		1.71		60th ave	220th st 240th st			84th ave 214th st cty		1.32		89th ave	248th st 249th st	0.15		70th ave	cty rd m 218th st	1.44
	summit	120th ave		0.55		73rd ave	220th st termini	0.16		214th 84th ave 84		0.19		88th ave	248th st 249th st	0.15			Total	6.47
	113th ave	hwy 35	,	1.49		220th st	termini cty rd m			207th st 90th ave ter		0.92		249th st	88th ave 89th ave	0.16				
	84th ave	oak dr	240th st	1.66			r termini ctyrd m			horse lk ln cty rd y 20		1.04		cessna rd		0.16				
	86th ave	250th st		0.4 1.7		maple lear c 240th st	t termini maple le	af dr 0.07 3.5		85th ave 200th st ter		0.45 5.5			Total	3.5				
	240th st	100th ave		10.77		24011151	town line hwy 35 Total	9.94		То	ıldı	5.5								
GSB-88	200th st	,	110th ave	1	GSB-88	oak dr	cty rd m cty rd m		GSB-88	•	0th ave	1.92	GSB-88	250th st	86th ave hwy 35	0.92	GSB-88	120th ave	cty rd y 210th st	
	90th ave	cty rd mn		1.83				1.97		110th ave cty rd y 21		2		86th ave	250th st 250th st	0.4			Total	9.3
			Total	2.83						То	tal	3.92			Total	1.32				
Chip Sealing	210th st stre	et 90th ave	120th ave	2.28	Chip Sealing	240th st	clark rd cty rd S	1.7	Chip Sealing	210th st 60th ave 70	th ave	1.02	Chip Sealing	89th ave	217th st cty rd mm	0.23	Chip Sealing	248th st	cty rd m 100th ave	e 2.33
	90th ave	200th st	210th st	2.74		235th	termini 90th ave	0.45		68th ave 218th st ter	rmini	0.79		88th ave	217th st cty rd mm	0.24		82nd ave	247th st 248th st	0.17
	205th st	termini	120th ave	0.57		view lane	cty rd f termini	0.56		218th st 60th ave cty	rd mm	1.5		86th ave	217th st 84th ave	0.35		83rd ave	247th st 248th st	0.13
	118th ave	termini	205th st	0.05		105th ave	view lane termini	0.16		240th st town line hw	vy 35	3.5		217th st	84th ave 90th ave	0.76		247th st	82nd ave 83rd ave	0.13
	120th ave	216th st	summit	1.5		100th ave	termini cty rd s	1.71		To	tal	6.81		84th ave	214th st cty rd mm	1.32		89th ave	248th st 249th st	0.15
			Total	7.14		113th ave	cty rd S hwy 35	1.49						214th	84th ave 84th ave	0.19		88th ave	248th st 249th st	0.16
							Total	6.07						207th st	90th ave termini	0.92		249th st	88th ave 89th ave	0.15
															In cty rd y 200th st	1.04		cessna rd	termini simons d	
														85th ave	200th st termini	0.45		sand lake li	, -,	0.67
															Total	5.5		117th ave		0.4
																		birch lane	110th ave termini	0.2
																			Total	4.65
Pulverize / Repave		210th st		0.8	Pulverize / Repave		termini dwight l		Pulverize / Repav	e 60th ave 220th st 24		1.8	Pulverize / Repav		60th ave cty rd M	1.5	Pulverize / Repav	e 210th st	90th ave 120th ave	
	110th ave	cty rd y		0.5		dwight ct	termini dwight l			ravine dr tn rd 51 tov		1.01		clark rd	town line 240th st	0.24			Total	3.03
			Total	1.3		60th ave	cty rd m 210th st			То	tal	2.81		93rd ave	240th st cty rd s	0.76				
						dwight lane	termini cty rd y	0.61							Total	2.5				
							Total	2.5												
Shouldering	oak dr	cty rd m	cty rd mm	1.97	Shouldering	240th st	town line hwy 35	3.5	Shouldering	200th st cty rd m 90	th ave	1.94	Shouldering	210th st	cty rd f 120th ave	2.28	Shouldering	218th st	60th ave cty rd m	1.5
			Total	1.97			Total	3.5		To	tal	1.94			Total	2.28			Total	1.5

Referendum

The Town Board recently approved a resolution placing the following referendum question on the August 13, 2024 Election ballot. The below referendum question is the wording as prescribed by State Statute §66.0602(4)(c) and the WI Department of Revenue.

The Question: "Under state law, the increase in the levy of the Town of Osceola for the tax to be imposed for the next fiscal year, 2025, is limited to 1.062%, which results in a levy of \$861,339.00. Shall the Town of Osceola be allowed to exceed this limit and increase the levy for the next fiscal year, 2025, for the purpose of road construction, by a total of 36.083% which results in a levy of \$1,178,339.00 and on an ongoing basis, include the increase of \$317,000.00 for each fiscal year going forward?"



Your tax bill

Taxes are calculated off of the assessed value of a property (*shown on your tax bill*). This is how a \$317,000 levy increase will affect your tax bill.

Assessed Value Increase to Tax Bill*

	Annually	Monthly
\$200,000	\$221.61	\$18.47
\$300,000	\$332.42	\$27.70
\$400,000	\$443.24	\$36.94

^{*}These calculations are based on 2023 assessed value figures

What does the question on the ballot really mean?

The Town Board is requesting a levy (amount taxed to the property owners) increase of \$317,000 which will become a permanent part of the annual tax levy to the property owners of the Town for the purpose of adding additional funds to the road construction annual budget. Instead of the estimated 2024 levy of \$861,339 the annual amount will increase to \$1,178,339. This is an estimated 36.083% increase **ONLY** to the Town portion of your total tax bill. The Town portion of your tax bill is approximately 17% of your annual real estate taxes.

What does the question on the ballot really mean?

The Referendum language could be misinterpreted that the increase of \$317,000 would be added on top of the levy in each succeeding year. This is not the case; if passed, it would be a one-time, base-building, increase of \$317,000 that remains as an ongoing part of the yearly tax levy going forward each year.

Road costs

- 2006 cost of blacktopping one mile: approximately \$83,000
- 2024 cost of blacktopping one mile: approximately \$221,000
- Increase of 166%
- Wisconsin State share revenue has not kept pace with increases



2024 estimated road construction costs

• 1 load Blade Patch / 100ft / 2 lanes \$800

• 1 Culvert Installed \$4,000

• 1 mile Pulverize \$15,000

• 1 mile Single Chip Seal \$23,000

• 1 mile Crack Seal \$10,000

• 1 mile 4" Gravel Base – hauled \$20,000

• 1 mile 2 ½" Blacktop Overlay \$160,000

• 1 mile Total Reconstruction \$221,000



When will your road be reconstructed?

With 63.1 miles of road to maintain, the Town cannot guarantee specific maintenance to any particular road, due to ever-changing road conditions.

Currently the Town is planning for a 30-year pavement life cycle for our roads, if the referendum passes.



What a YES vote means

The Town will have the ability to continue providing services and public works maintenance at current levels, including fire protection, ambulance services, public works, parks, personnel and equipment, and properly fund the road construction budget for a 30-year pavement life cycle and to better meet current needs for the Town.



What a NO vote means

Due to budgetary restraints, the Town will be forced to reduce and/or eliminate some services currently being provided. For road construction/maintenance, the Town is doing approximately 84% of what is required to properly maintain the roads due to escalating material costs.



Question?



Vote: Tuesday, August 13, 2024, 7:00a.m. – 8:00 p.m.

Thank you

Town of Osceola residents vote at the Town Hall 516 East Avenue North, Dresser, WI 54009 Register to vote at www.myvote.wi.gov